

PRESENTED TO THE ASSEMBLY  
ON THE 9<sup>TH</sup> MARCH, 2006

(Placed before the Hon'ble Speaker  
on Dated .....



## **ORISSA LEGISLATIVE ASSEMBLY**

**DEPARTMENTALLY RELATED STANDING  
COMMITTEE-X, 2005-2006  
ON  
ENERGY, REVENUE & EXCISE**

### **FIRST REPORT**

**ON**

**SCRUTINY OF DEMANDS FOR GRANTS FOR THE YEAR,  
2 0 0 6 - 2 0 0 7**

**RELATING TO REVENUE DEPARTMENT**

**“DEMAND NO.03”**

**SECRETARIAT  
OF  
THE ORISSA LEGISLATIVE ASSEMBLY  
BHUBANESWAR**

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**COMPOSITION OF THE DEPARTMENTALLY RELATED STANDING  
COMMITTEE-X, 2005-2006 ON ENERGY, REVENUE & EXCISE**

**CHAIRMAN**

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**MEMBERS**

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**SECRETARIAT**

Shri Balakrishna Sahoo, I.A.S., Secretary

Shri Jagannath Panigrahi, Deputy Secretary

Shri Bibekananda Bhoi, Under Secretary

Shri Anil Chandra Patnaik, Section Officer

Shri Sarat Chandra Jena, Senior Assistant

Shri Prasanta Kumar Sahoo, Junior Assistant

## **INTRODUCTION**

I, the Chairman of the Departmentally Related Standing Committee-X, 2005-2006 on Energy, Revenue and Excise Department having been authorized by the Committee to present the Report on their behalf on Demand for Grants for the year, 2006-2007 in the Seventh Session of the Thirteenth Assembly.

In accordance with the provision of the Rule 174-I (1) of Rules of Procedure and Conduct of Business in the Orissa Legislative Assembly the Departmentally Related Standing Committee-X was constituted on the 19<sup>th</sup> August, 2005.

The Committee in their meeting held on 25.2.2006 and 1.3.2006 scrutinised the Demand for Grants 2006-07 relating to Excise Department and formulated their recommendations on the subjects and finalised the Report by circulation on 06.03.2006.

The Committee placed on record their appreciation to the officers of the Revenue Department for their co-operation in supplying the required data for scrutiny.

The Committee wish to express their thanks to the officers and staff of the Secretariat of the Orissa Legislative Assembly for their secretarial assistance.

**CHAIRMAN**

## **ACTIVITIES OF THE REVENUE DEPARTMENT**

### **Role of Revenue Department in the Administration of the State**

Revenue administration, recognised as one of the most important parts of the State administration, is closely associated with the all round development of the State and the prosperity of its people. The image of the administration and the welfare of people mostly depend on the efficient and proper functioning of the Revenue Department. Land is regarded as national property. It is an important source of livelihood of people and their shelter. Revenue administration touches individuals and is concerned with their problems. The activities of the Revenue Department are not merely confined to solving people's problems relating to land; these also include providing land to the landless and protecting Government land from the clutches of the land-grabbers. This Department shoulders the responsibility of providing immediate relief to people affected by natural calamities such as floods, droughts, cyclones, hailstorms, earthquakes, fire accidents, etc. It also takes initiatives for rehabilitation and restoration work. This Department is ever ready to lend support to people in distress.

In the matter of transfer of property, particularly the transfer of immovable property, the Registration Offices play a key role in serving people and contributing to the resources of the State by collecting Registration Fee and Stamp Duty.

In order to fulfil the needs of people in the field of Revenue administration, this Department has undertaken a number of welfare measures/ programmes.

Distribution of Government wasteland for agriculture/ homestead purposes, distribution of ceiling surplus land, prohibition of tribal land alienation, computerisation of Registration and Tehsil Offices, updating of land records and conversion/regularisation of pre-1980 forest villages and encroached human habitations in forest areas, preparation and distribution of Land Pass Books and formulation of comprehensive rehabilitation and resettlement policy for displaced persons are a few noteworthy programmes of this Department. Appropriate steps are being taken to make Revenue Administration more effective and responsive to the public.

The important activities and achievements of this Department during the year 2005-2006 are indicated below:

**1. Relief, Restoration, Rehabilitation and Reconstruction**  
**(i) Relief**

Orissa is one of the hazard-prone states of the country. The State encounters one form of calamity or another--flood, cyclone, heat wave or drought--almost every year. Besides these natural hazards, fire accidents cause loss of life and damage to property during summer season. Although the State has not experienced a severe earthquake in the past, a sizeable portion of its territory is situated in the moderate earthquake zone, namely, Zone-III. Some cases of death due to lightning also occur during rainy season.

The socio-economic vulnerability of the people turns these natural hazards into disasters. With nearly 90% of the population living in disaster-prone areas and about 66% below poverty line, the coping mechanism of the State and its people are continuously under severe strain. Several initiatives have been taken to prepare the community to meet the challenges posed by natural disasters, but there is hardly any time left to complete the process. The frequency and gravity of the disasters give little scope to reap the benefits of these initiatives.

In general, during 2005, no severe calamity had been experienced except incidents of flash flood situation in some districts. Due to abnormal rainfall in some part of the State during the month of June to October, the State experienced medium floods (in five phases) during the year, 2005. The districts mainly affected by these medium floods were Bhadrak, Jajpur, Kendrapara, Kandhamal, Cuttack, Puri, Nayagarh, Mayurbhanj, Balasore, Gajapati, Boudh, Malkangiri and Rayagada.

Besides the above districts, Sambalpur, Dhenkanal, Kalahandi, Angul, Deogarh and Koraput districts were also affected by heavy rain during the year. Due to flood/heavy rain, 89 Blocks, 923 GPs, 4440 villages, 20.59 lakh population and 93.684 Hect. Crops areas of the State were affected Q.26923.69 of rice, Q.2387.68 of Chuda, Q.249.47 of Gur and 35 Kgs of sugar had been distributed among the flood affected people. 3821 polythene sheets had been provided to the affected people for construction of temporary shelter. ODRAF teams were deployed in relief and rescue operation ; 155 power boats were pressed into service . 234 medical teams and 53 Veterinary teams were engaged in affected areas. 2,44,977 Halogen tablets and 31,978 ORS packets were also distributed to the affected people. Moreover, 28 tube wells were repaired, 4485 tube wells and 5885 wells were disinfected. 15.022 persons had been evacuated from

low lying areas. Free kitchen had been provided to 5,118 people for three days. In addition, 4,835 MT cattle feed had been supplied to the affected districts, the State Government had thus tackled the situation effectively.

**(a) Weather and Crop Situation-2005 (Kharif)**

During 2005 Kharif season, pre-monsoon rainfall was deficient by 37% in comparison to the normal rainfall. The arrival of monsoon during the year 2005 Kharif was late by nearly two weeks. The monsoon rain started from 24<sup>th</sup> June'2005. There was heavy rainfall during the last part of June. Still the rainfall during June was deficient by 15% to the normal rainfall. The rainfall during July was excess by 26% to the normal. Overall rain received during June and July was deficient by 11%, whereas in August 2005 the rainfall was deficient by 44%. In August'2005, 28 out of 30 districts received rainfall ranging from 30% to 73% less than normal rainfall which threatened the prospect of Kharif crop during the year 2005.

During 2005 Kharif season, an area of 58.21 lakh hectares had been programmed to be covered, out of which 38.00 lakh hectares were to be used for cultivation of paddy and 20.21 lakh hectares for non-paddy crops. Upto the end of September' 2005, 35.97 lakh hectares were covered for paddy as against last year's coverage of 37.58 lakh hectares. The non-paddy coverage was 22.25 lakh hectares during the year.

Owing to late arrival of Monsoon, and scanty and inadequate rainfall during the month of August 2005, the inter-cultural activities like transplantation and beausaning work were delayed in some districts. It was further observed that due to erratic monsoon this year, moisture-stress conditions were noticed in many districts.

The weather and crop situation of the state was reviewed by the Hon'ble Minister, Revenue and Hon'ble Chief Minister time to time during the month of July, August and September'2005. The Committee of Crop Weather Watch Group was also constituted under the chairmanship of Agriculture Production Commissioner, Orissa to monitor the progress of Kharif crop on weekly basis.

It was decided that the Lift Irrigation Points, which can be made operable after minor repair at a cost not exceeding Rs.5000/- per point, would be repaired within 7

days in the areas where it was felt absolutely necessary to save the standing crop from moisture stress condition.

But due to good precipitation in the month of September and October' 2005, the scenario of kharif crop condition had improved a lot. Over all Kharif crop condition is normal during this year.

**b. Other Measures**

A 15 days training programme on special launch driving was conducted batch wise from 25.5.05 to 17.7.2005 at Crew Training Institute, Chandabali. for 40 personnel from Fire Service and 28 personnel of ODRAF Unit.

A mock drill "Sagar Surakshya" was conducted by the Army personnel of Punjab Regimental, Ramgarh Centre and the State Government at Baliapal and Basta of Balasore district. The exercise conducted during the period from 5th June to 13th June 2005 aimed at streamlining the co-ordination between the army and the civil administration while responding to the occurrence of a natural calamity. A full -fledged State Emergency Operation Centre has started functioning round the clock from 27.10.2005 on the ground floor of Rajiv Bhawan, Bhubaneswar.

**(c) Heat Wave**

In the year 1998, the State had experienced a severe heat wave situation. The heat wave condition in Orissa is becoming increasingly prominent and a regular feature. The State Government is taking a number of preventive measures each year alongwith extensive awareness campaigns in order to make people conscious about fatal effect of the heat wave. Each year steps are being taken to issue a set of Do's and Don'ts through print and electronic media to alert the general public, so as to minimise heat wave related casualty. Necessary arrangements are being made each year for treatment of persons suffering from heat-stroke in each PHC, CHC, Hospital and Medical College round the clock, with life saving drugs and other inputs required for treatment. Uninterrupted supply of drinking water in urban areas, adequate supply of drinking water at the places of public congregation and in drinking water scarcity areas are being organized through urban local bodies, Panchayat Raj Institutions and voluntary agencies, in summer season.

As per the provisions of Paragraph-254 of Orissa Relief Code, ex-gratia

amounting to Rs. 10,000/- is being paid to the next of kin of a bereaved family of each victim of sun-stroke from the Chief Minister's Relief Fund. The State Government have moved the Government of India for the inclusion of heat-wave in the category of natural disasters to provide assistance to the Sun-Stroke victims from CRF. During the year 2005, 233 persons reported to have died due to heat-wave. Assistance @ Rs.10,000/- (Ten thousands only) has been sanctioned and paid from the Chief Minister's Relief Fund to the next of kin of bereaved family of each sun-stroke victim.

**(d) Starvation and Malnutrition**

As per the observations of the National Human Rights Commission, New Delhi in their proceedings dated 17.1.2003 in case No. 37/3/97-LD, relating to "Right to Food", Government in Revenue Department have decided to amend certain paragraphs of Orissa Relief Code to extend food assistance and other medical assistance to the people who are in destitute condition either due to poverty or being affected by any natural calamity and to prevent cases of death due to starvation and malnutrition in their Resolution No.14088/R dt. 30.3.05.

**(e) Paragraph-39 (i) of ORC**

Whenever a report of death due to starvation is published and it comes to the notice of the Collector, he shall immediately cause an enquiry into the allegation. The enquiry shall be conducted by an Officer not below the rank of Tehsildar, in the presence of Sarpanch, Ward Member or some gentleman of the village.

In case of death due to starvation, an UD, Case should be registered in the local Police Station and Post-mortem should be conducted. Finding in the post-mortem report should weigh in deciding the case of starvation.

**(f) Food Assistance on Cards :- ( Paragraph – 168 of ORC )**

**Para 168(a)** - Food Assistance on cards is sanctioned by Government for a larger duration depending on the intensity of a natural calamity on conditions as may be prescribed. It can also be sanctioned by Sarpanch up to 10 days, B.D.O up to to 30 days, Sub-Collectors up to 45 days, and Collectors up to 120 days, all cumulatively in cases of starvation and malnutrition.

**Para – 168 (c)** Sarpanch should ensure that grains allotted under social benefit and

Food Security Schemes of Government of India and Government of Orissa are lifted regularly and disbursed to the beneficiaries in time.

**(g) In Paragraph-169 of ORC** it has been added that – “Collectors, who are also the Chairpersons of the district Red Cross Societies have a key role for treatment of ailing persons who are covered under Food Assistance on cards. Local Medical Officer and BDOs may recommend to the Collectors the expenses to be incurred to meet medical expenses of the infirm, nursing mothers, critically ill and destitutes etc covered under the provision of Food Assistance on cards and they may also involve local SHGs/ Anganwadi Centres for taking care of such destitute ailing persons.

## **2. Role of OSDMA during the year 2005.**

### **RECONSTRUCTION ACTIVITIES**

- (1) With World Bank funding, the following durable and disaster- resistant works/ structures have been completed.
  - (a) 133 packages of road work
  - (b) 35 Multi-purpose Cyclone Shelters (MCS)
  - (c) 337 package of Irrigation work.
  - (d) 63 packages of rural water supply and 19 package of Urban water supply works.
  - (e) 500 Agro Service Centres.
- (2) 60 Multi purpose Cyclone Shelter have been constructed out of Chief Minister's Relief Fund.
- (3) 11 road works were taken-up with CRF out of which 9 have been completed and remaining 2 are under progress.
- (4) 5744 pucca primary school buildings and 1139 high school buildings have been constructed in the coastal districts to serve as school-cum-cyclone shelters. These buildings have been constructed with funds made available from Prime Minister's National Relief Fund, Chief Minister's Relief Fund, Operation Black Board, National Fund for Calamity Relief, Calamity Relief Fund, MPLADS fund, Non-Governmental organizations and donors.
- (5) 1002 primary school buildings have been constructed and handed over under

DFID assisted Reconstruction of School Building Programme. 540 more such buildings are at the finishing stage of construction.

(6) 216 health institutions have been improved by utilizing funds received out of Chief Minister's Relief Fund.

(7) 2555 Lift Irrigation Points (LIPs) have been revived with DFID support and handed over to Pani Panchayats.

Besides, several preparedness measures, capacity building activities, policy planning initiatives, livelihood support activities are undertaken by OSDMA. Publications of quarterly news letters, production of IEC matsid, posters, booklets and video films including training manuals for awareness generation of common people constitute a few other activities. The Government of India has formulated the National Cyclone Risk Mitigation Project to be implemented in 13 cyclone prone States including Orissa during the period 2005-2010 with assistance from World Bank.

**Release of CRF/NCCF in favour of S.R.C. Orissa, Cuttack  
from 2001-2002 to 2005-06.**

**( Rs. In crore)**

Year	C.R.F.		Total	NCCF
	Central Share	Stare Share		
2001-02	86.21	28.74	114.94	-
2002-03	90.52	30.17	120.69	21.70
2003-04	95.04	31.68	126.72	104.50
2004-05	99.79	33.27	133.06	-
2005-06	226.16	75.38	301.54	-

**Utilisation Position of CRF / NCCF)**

	Grant received up to2003-04	U.C.submitted	Balance <i>in Rs</i>
CRF	- 66656.00	45084.00	21572.00
NCCF	-115748.00	102251.00	13497.00
	182404.00	147335.00	35069.00

**3. Modernisation and Reorganisation of Revenue Field Administration**

**(i) Computerisation of Land Records Project**

Computerisation of Land Records Project has been launched in the State with hundred percent financial assistance from the Government of India. Out of an estimated cost of Rs.2986.76 lakh, Government of India has released Rs.2893.54 lakh. Out of this, an amount of Rs. 2286.14 lakh has been spent by the State Government so far 153 out of 171 Tehsils in the State have been computerised and all of them have been made operational by 31.12.2005.

**(ii) Uplinking of Tehsils with Sub-divisional District and State Headquarters :-**  
The Government of Orissa has initiated uplinking Tehsil headquarters with Sub-

Division, District and State headquarter with an estimated cost of Rs.636.00 lakh with hundred percent assistance from Government of India. Government of India have released Rs.507.00 lakh so far. Out of this the State Government have spent Rs.47.20 lakh. The project could not make much headway as the tender called for the work has been stayed by Hon'ble Orissa High Court.

**(iii) Digitisation of Cadastral Survey Maps**

Digitisation of cadastral survey maps has been taken up on a Pilot Project basis in four Tehsils i.e. Koraput, Rayagada, Salipur and Narasinghpur with hundred percent financial assistance from Government of India. Further digitisation of Cadastral Maps of Kendrapara and Bolagarh Tehsils have been taken up with 50% financial assistance from Government of India and balance 50% by the Government of Orissa. In the mean time, digitisation of Cadastral Maps in respect of Salipur, Bolagarh and Narasinghpur have been completed.

**4. Land Pass Book**

The State Government have decided to issue Land Pass Books to all the land holding families of the State. Initially, the programme has been launched on a pilot basis in district headquarters Tehsil of each districts and Bhubaneswar, Rourkela and Berhampur Tehsils total (33 Tehsils). In all these Tehsils, distribution of Land Pass Books has commenced w.e.f. 26.1.2006 and 86,577 Land Pass Books have been distributed. Government in the Revenue Department has now extended this scheme to all the remaining 138 Tehsils of the State, vide order no. 5978/R dt.17.2.06.

The State Government have also decided that prescribed application forms shall be made available to the people free of cost at the local R.I. Offices. Besides, the intending applicants are also allowed to use photo copies of the prescribed application forms. Each Tehsil of the State shall be the unit for the purpose of issue of Land Pass Book. The Land Pass Book can be used as an authentic document for the purposes of (i) Caste Certificate, (ii) SEBC Certificate for educational purposes, (iii) Legal heir certificate for limited purposes, (iv) Income certificate, (v) Residential certificate, (vi) identification of BPL families (vii) Farmer's Identity Card.

The cost of a Land Pass Book shall be Rs .20/- .However, it will be made available to BPL families.

For regulating the issue of Land Pass Book, "The Orissa Land Pass Book Rules- 2006" has been framed by Government.

In the first phase, a sum of Rs 10.00 crore has been sanctioned to implement the Scheme.

#### **5. Strengthening of Land Administration In Orissa.**

1. A comprehensive proposal for modernizing and reforming the land administration system was submitted to the Government of India for accessing DFID grant.
2. The proposal is aimed at strengthening the land administration through introduction of comprehensive reforms of land tenure including titling, cadastral survey and settlement operations using hitech technology, land registration transactions through e-Governance and streamlining the Revenue Laws.
3. The total project cost is estimated at Rs 515.19 crores.
4. The project shall be implemented over a period of six years in three phases, each phase consisting of a period of two Years.
5. The proposal has been considered and approved by Government of India in Ministry of Rural Development, Planning Commission and Ministry of Finance. The Ministry of Finance have recommended to DFID to release Rs.244.23 crores in the first phase.
6. The modalities to be adopted for the implementation of the project is being worked out. The project is likely to be implemented from 2006-07.

#### **6. Revenue Generation Measures**

##### **(i) Conversion of Agricultural Land for Non-Agricultural Purpose**

Conversion of agricultural land for non-agricultural purpose was completely banned u/s-8(i) (C) of O.L.R. Act, 1960. But to allow conversion of agricultural land for non-agricultural purpose in a limited scale and in genuine cases, Section-8(A) has been inserted by O.L.R. (Amendment) Act, 1993, which is effective since 01.07.1994. According to the amended provisions, the Tehsildars (Authorised Officer) can allow conversion and collect premium for the conversion as prescribed u/s-8(A) (3) of the Act. Corresponding amendment to Orissa Land Reforms (General) Rules, 1965 has been made by inserting Rule-12(A), which is effective from 29.11.97. The new rule

prescribes the form of application, the form of lease deed, the notice form, the manner of enquiry, etc.

Since its inception till 30.11.2005, a sum of Rs. 76,45,97,489/- has been collected towards premium for disposal of conversion cases, out of which an amount of Rs.10,70,12,346/- has been collected from 1.4.2005 to 30.11.2005.

**(ii) Collection of Revenue from Stamp Duty and Registration Fees**

The collection position of revenue from Stamp Duty and Registration Fees during last 5 years was as follows:

**(Rupees in Crore)**

Year	Stamp Duty & Registration fees	
	Target	Collection
2001-2002	160.00	109.76
2002-2003	145.00	135.86
2003-2004	159.50	153.08
2004-2005	171.87	197.87
2005-2006	227.25	176.88 ( up to January,2006)
2006-2007	290.00	

**(iii) Collection of Revenue from Land Revenue and Water Rate**

The collection position of revenue from Land Revenue (inclusive of miscellaneous revenue) and Water Rate during the last 5 years was as follows:

**( Rs. In Crore )**

Year	Land Revenue		Water Rate		Total Collection
	Target	Collection	Target	Collection	
2001-2002	100.00	84.48	11.14	11.98	96.46
2002-2003	60.00	82.16	15.00	16.16	98.32
2003-2004	79.00	103.27	16.50	23.69	126.96
2004-2005	86.00	131.59	19.41	27.29	158.88
2005-2006	170.00	71.95	30.00	10.39	82.34 (upto Jan.2006)
2006-2007	180.00		31.43		

**7. Achievement under Welfare Programmes/ Schemes**

**(i) (a) Regulation on Transfer of Land Belonging to Scheduled Tribes in**

**Scheduled Areas of the State:**

In order to control and regulate transfer of immovable properties by the members of the S.Ts in the Scheduled Areas in the State, the Regulation 2 of 1956 has been enacted. The Regulation prohibits, among other things, transfer of immovable properties belonging to members of STs in favour of persons not belonging to STs. Any such transfer shall be null and void, if the same has been made without written permission of the competent authority. In case any transfer has been made in contravention to this provision in the regulation, the competent authority either suo-motu or on a petition filed on that behalf, shall declare such transfer as illegal and shall restore the land to the lawful land owner or his/ her heirs. The regulation also provides for eviction of persons in forcible occupation of the land belonging to members of STs and restoration thereof. The Regulation provides for penal action in respect of illegal transfer as well as unauthorised occupation.

In spite of such provisions in the Regulation, it has come to the notice of the Government that large-scale alienation of tribal land to non-tribals has been made in the scheduled areas of the State and as such it has become a matter of great concern for the State Government as well as the Government of India. To put an end to this problem, the Government of Orissa have made necessary amendments to the Regulation 2 of 1956, which came into force with effect from 4.9.2002. As per the amended provisions of the said Regulation, transfer/ alienation of land belonging to STs to persons not belonging to STs has been completely banned. The progress achieved under Regulation 2 of 1956 since its inception till the end of December 2005 is indicated below:

(A) 1. No. of cases instituted	1,05,984
2. No. of cases disposed of	1,05,738
3. No. of S.T. beneficiaries	64,489
4. Extent of land ordered to be restored	Ac. 56,341.00
5. Extent of land actually restored	Ac.54,940.00

(B) The achievement under Regulation-2 of 1956 during the year 2005-06 till December is indicated below:

1. No. of cases instituted	1,433
2. No. of cases disposed of	1,109
3. No. of S.T. beneficiaries	675

4. Extent of land ordered to be restored	Ac. 587.00
5. Extent of land actually restored ( Including previous pendency)	Ac. 546.00

**(i) (b) Transfer and Restoration of Land u/s 22,23 & 23A of OLR Act,1960**

As per section 22 of OLR Act, any transfer of land belonging to STs / SCs to people not belonging to STs/SCs without the prior permission of the competent authority is declared void. Under Sections 23 and 23A of OLR Act, there is provision for restoration of land of SCs & STs to the respective recorded tenant, if it has been transferred without prior written permission of the competent authority or if the land has been under unauthorised occupation by non-SC and non-ST persons.

The details regarding the number of persons belonging to SCs & STs benefited under the provisions and the land restored to them u/s 23 & 23 A during 2005-06 (up to 31.10.2005) are given below:

**From April 2005 to 31.10.2005.**

**No. of beneficiaries Area of land order forrestoration**

ST	43	Ac. 58.48
SC	192	Ac. 70.81

**(ii) Distribution of House-sites to Homesteadless Persons**

The management of land and its distribution to the needy persons are the foremost responsibilities of the Revenue Department. Government land up to four decimals is being provided to the homesteadless persons for house-site purpose since the year 1974-75. Vigorous attempts are being made from the highest level of Government down to the field level to expedite the implementation of this important work. 2,49,334 homesteadless families have been identified in the State. This year Project 'Vasundhara' has been launched on a mission mode under which all the homesteadless families shall be provided with housesites within a span of three years.

During the year 2005-06, up to January 2006, 36,285 homesteadless families, which include 17,829 ST, 9, 244 SC and 9212 other category families, have been provided with housesites as reported till date.

**(iii) Distribution of Government Surplus Land for Agricultural Purpose**

In order to improve the economy of the weaker sections of the society and to

boost agricultural production in the State, ceiling surplus land upto 0.7 standard Acre is being allotted free of salami to the landless persons for agricultural purpose since the year 1974-75. This item has also been included under 20 point programmes being implemented by Govt. of India.

During the year 2005-06 up to 31.1.2006 a total of Ac.123.98 of ceiling surplus land has been distributed among 288 landless families. Category-wise details are given below:

<u>No. of Families</u>		<u>Area in Acres.</u>
SC	108	Ac. 50.515
ST	95	Ac. 46.845
Others	85	Ac. 26.62
<b>Total:</b>	<b>288</b>	<b>Ac. 123.98</b>

**(iv) Distribution of Government Wasteland for Agricultural Purpose**

With a view to improving the economy of the weaker sections of the society and to boost agricultural production, Government land up to one standard acre is being allotted free of salami to landless persons since 1974-75

During the current year, by January, 2006 Government land to the extent of Ac.3711.74 has been distributed among 3896 landless families. Out of this, land to the extent of Ac.1762.18 has been given to 1698 S.T families, Ac 733.71 to 820 S.C. families and Ac. 1219.85 to 1378 landless families belonging to other categories.

Since 1974-75 till the end of January 2006, 7,30,344.85 acres of Government wasteland has been distributed among 4,71,620 landless families. This figure includes 3,81,017.19 acres of land given to 2,28,192 ST families, 1,74,072.42 acres to 1,02,589 SC families and 1,75,255.24 acres to 1,40,839 landless families belonging to other categories.

**8. Institution and Disposal of Be-Bandobasta Cases**

Government have taken a decision to settle the lands in Bebandobasta khata either with the ex-intermediaries/ their successors/ eligible purchasers or to take the land into Government khata, where settlement could not be made. In this regard, detailed guidelines have been issued vide Revenue Department letter No.57677 dated 6.12.2000. As a result, vast chunks of land, which were in Bebandobasta status, have been settled for rent. With regard to achievement on this score during the year 2005-06 till 30.09.2005, out of a total number of 7925 cases involving an area of Ac.11,645.161,

623 cases involving an area of Ac. 1126.553 have been disposed of, leaving a balance of 7302 cases with an area of Ac.10518.608. Revenue Department is reviewing the matter regularly and suitable instructions are being issued from time to time to the field functionaries to clear up the pendency within a definite time-frame.

#### **9. Bhoodan Movement**

Bhoodan Movement was initiated by Acharya Vinoba Bhave on 18.4.51 with the objective of minimising the difference between the haves and the have-nots. Since then land was received by way of donation from benevolent land owners and the same were distributed among the landless persons under Bhoodan Act, 1953 and Rule 1954 which was replaced by Bhoodan Act, 1970 and Rules 1972.

Out of a total area of Ac.6,38,706.50 dec. of Bhoodan land received by way of donation, Ac. 5,79,984.21 dec. of land have been distributed among 1,52,852 landless person and Ac. 58,722.29 dec. Bhoodan land is yet to be distributed. Steps are being taken for quick distribution of balance Bhoodan land among the land less persons.

#### **10. Compliance with the CAG Report**

As per instructions of Finance Department, the Departmental Monitoring Committee of Revenue Department have examined the position of submission of compliance notes on the outstanding paras of the C &A.G. (Civil and revenue Receipt) Reports, P.A.C. (A.T.N) Reports,

i) Out of 16 C&A.G. (Civil) paras, compliance notes on one para has been sent to OLA, compliance notes on two paras are being examined in the Department, compliance reports on balance 13 paras are still awaited from the Controlling Officers. The Controlling Officers are being reminded regularly as well as instructed in the Departmental Monitoring Committee meeting to furnish the same early.

ii) Out of total 28 paras of the P.A.C. (ATN) reports, compliance notes on 14 paras have been sent to the OLA. Action is being taken to furnish compliance on the balance 14 paras.

iii) There are 135 cases of Misappropriation losses etc. shown outstanding against Revenue Department. Out of the same compliance notes on 40 cases involving amount of Rs.4,84,795.38 have been sent to the OLA for kind consideration of Hon'ble P.A.C. to drop the same in their next meeting.

**11. Alienation/ Lease of Government Land in Favour of Other Departments/ Organisations**

- i) Lease of Ac. 7.00 of Government land has been sanctioned in favour of Bijupattnaik College, Boden in the District of Nuapada vide Letter No. 5411/R., dated. 4.2.2005.
- ii) Lease of Government land measuring an area Ac. 30.60 has been sanctioned in favour of the Principal Navodaya Vidyalaya, Narla in the district of Kalahandi for construction of Building and staff quarters vide letter No. 27552/R., dated. 12.7.2005.
- iii) Lease of Government land measuring an area Ac.20.50 has been sanctioned in village Kamando of Bonai Tehsil in favour of M/S. Rungtc Mines Ltd. for establishment of Sponge Iron Plant vide letter No. 41592/R., dt. 22.10.2005.
- iv) Government have accorded sanction of alination of Government land measuring Ac.16.80 in mouza Lakhanpur under Nayagarh Tehsil in the district of Nayagarh in favour of Home (Police) Department for establishment of Reserve Police line Office vide Revenue Department Letter No. 31704 dt. 8.8.2005.
- v) Government have accorded sanction to the alienation of Ac.132.230 of Government land in mouza-Tulasideipur under Bhubaneswar Tehsil of Khurda district in favour of Home (Police) Department vide Revenue Department letter No. 14435 dt. 31.3.2005 for establishment of Special operation Group.
- vi) Government vide letter No. 33192 dt. 16.8.05 have accorded sanction of alienation of Government land measuring Ac.20.00 in mouza-Gurujanga under Khurda Tehsil of Khurda district free of premium in favour of Novodaya Vidyalaya Samiti, Ministry of ARD, Government of India for establishment of Jawahar Navodaya vidyalaya in Khurda district.
- vii) Government vide letter No. 48922 dt. 9.12.05 have accorded sanction to the advance possession of Ac.20.678 of Government land in mouza Andharua under Bhubaneswar Tehsil of Khurda district in favour of Science & Technology Department for establishment of Centre of Excellence for Mathematics and Application.
- viii) Lease Ac 12.00 of Government land in village Makaput under Jeypur Urban Area has been sanctioned by Government in favour of site Co-ordinator M.S.

Swaminathan Research Foundation , Jeypur vide Revenue Deptt.Letter No . 17670/R, dtd.28.4. 2005.

- ix) Lease of Ac.1.43 Government land sanctioned in village – Gundurinal under Talcher Tehsil in favour of N.T.P.C. Kaniha for MGR Rly, line Stage –II vide Revenue Deptt. Letter No. 27016/R ,dtd. 7.7.05
- x) Lease of Ac.4.33 Government land in village-Takua of Talcher Tehsil sanctioned in favour of NTPC, Kaniha for construction of Ash pond vide Revenue Deptt.Letter No .27020/R., dt. 7.7.05.
- xi) Lease of Ac.1.67 of Government land in Village – Kaniha under Talcher Tehasil sanctioned in favour of NTPC Kaniha for construction of Ash Pond vide Revenue Deptt. letter No.26888/R., dtd. 5.7.05.
- xii) Lease of Ac.0.24 of Government land in village Alori under Talcher Tehasil sanctioned in favour of NTPC, Kaniha for construction of Ash Pond vide Revenue Deptt. letter No.28931/R., dtd.22.7.05.
- xiii) Lease of Ac.0.47 dec. Govt. land in village Patharmund under Talcher Tehsil sanctioned in favour of NTPC Kaniha for construction of main plant vide Revenue Deptt. letter No.28925/R., dtd. 22.7.05.
- xiv) Lease of Ac. 11.480 Government land in village Talakbeda under Talcher Tehsil sanctioned in favour of NTPC, Kaniha for construction of main Plant vide Revenue Deptt. letter No. 30275/. Dtd. 30.7.05.
- xv) Lease of Government land measuring Ac.1.650 including building sanctioned in favour of Sri Sri Jagannath Mandir Parichalana Sanstha, Koraput vide Revenue Deptt. letter No.43396/R. dtd.3.11.05.
- xvi) Lease of Government land measuring Ac. 84.78 free of premium in village Badigaon under Pattangi Tehsil sanctioned in favour of ICAR for establishment of Regional Research Centre of Central Soil and water Conservation in Koraput District vide Revenue Department letter No.1976 dtd. 18.1.06.

**12. Construction of New Non-Residential, Residential Buildings for Revenue Districts after re-organisation, 1993.**

After reorganisation of thirteen Revenue districts into thirty, it become

necessary to provide accommodation for functioning of different offices in newly created Revenue districts. It became necessary to take up new constructions and annual maintenance by way of repair works of old existing buildings used for Collectorate, Circuit House, Rest Shed, Inspection Bungalow, Sub-Collectors Office, District Sub-Registrars Office, Excise Office, Land Acquisition Office, Tehsil office and Offices of Revenue Inspectors to avoid functioning of these offices in buildings taken an payment of rent..

Keeping in view the huge requirement of funds for the purpose, new construction of Collectorate buildings and residential buildings are being taken up every year in phased manner.

During the current year 2005-06, Rs. 47.00 lakh have been released for new construction of Collectorate buildings in Baaragarh district and completion of Collectorate building in the district of Bhadrak, Rayagada and Nayagarh. Funds amounting to Rs.30.00 lakh have been released for construction of Residential building of Angul, Completion of 20 Nos. of 'F' Type, 32 Nos. of 'E' Type staff quarters at Sakhipada, Sambalpur and special repair to Sub-Collector's Office at Rairangpur.

Funds amounting to Rs.30 lakh have released for construction of new R.I.Offices in the districts of Nayagarh and Keonjhar completion of 4 Revenue Inspector Offices in Balasore and one Tehsil Office each in the districts of Angul and Balasore.

### **13. Declaration of Hamlets as Revenue Villages**

The Collectors have identified 5069 number of Hamlets for declaring them as Revenue village. So far 595 number of hamlets have been declared as Revenue Village and B.C.P. in respect of 291 hamlets have been rejected due to none fulfilment of Revenue criteria. Steps are being taken at various levels in respect of balance 4183 hamlets for declaring them as Revenue Village.

### **14. Disposal of Mutation Cases**

By the end of March, 2005, 93865 mutation cases were pending in different Tehsils. Further, 2,54,480 new cases were instituted during the period from April,2005 to December 2005, the total number ofcases for disposal rising to 3,48,345 cases for. Out of which 2,26,409 No. cases have been disposed of till the end of December' 2005.

To expedite the disposal of Mutation cases districtwise pendency is being reviewed every month. Instruction have been issued to all the Collectors from time to time to dispose of the cases by Spl. Drive undertaking camp courts. Further the R.Is. hae been authorised to dispose of the uncontested mutation cases under their jurisdiction.

### 15. Declaration of Reserve Forest

For constitution of Reserve Forest, final notification has been issued for Ac. 13874.89 in the following districts of Orissa in 2005-06.

- |    |                                    |                    |
|----|------------------------------------|--------------------|
| 1. | Kandhamal Nandabadi Reserve Forest | Ac. 9406.00        |
| 2. | Keonjhar Tamanga Reserve Forest    | Ac. 3388.89        |
| 3. | Keonjhar Mundula Reserve Forest    | <u>Ac. 1080.00</u> |

**Ac. 13874.89**

### 16. Progress of Land Acquisition for Some Important Projects

Sl. No.	Name of the Project	No. of Notification U/S 4(I) of L.A. Act issued	No. of Declaration U/s 6(I) issued	No. of orders U/S 7 issued and extent of land (Ac.)
1	2	3	4	5
1.	Rengali Right Canal System, Dhenkanal/ Angul	33	18	13 (Ac.48.51)
2.	Rengali Left Canal System, Dhenkanal/ Angul	88	44	67 (Ac..491.74)
3.	Mahanadi Chitrotatpala Irrigation Project	19	9	7 (Ac. 3.36)
4.	Haridaspur-Paradeep Rail Link Project	12	8	1 (Ac. 9.21)
5.	Raja Athagarh Rail Link Project	2	-	-
6.	Khurda Road-Bolangir Rail Link Project	1	6	6 ( Ac. 68.601)
7.	Dhamara Port Project	64	15	-
8.	Subarnarekha Irrigation Project	3	-	9 (Ac. 80.70)
9.	Rajua Diversion weir	11	2	13 (Ac. .95.31)
10.	Upper Indrabati Irrigation Project, Kalahandi	28	23	5 ( Ac. 4.21 )
11.	Upper Kolab hydro Electric Project, Koraput	-	-	34 ( Ac. 108.04 )
12.	Lower Indra Irrigation Project,	30	20	16 (Ac. 460.59)

	Nuapada			
13.	Baghalati Medium Irrigation Project, Ganjam	41	29	26 (Ac. 103.367)
14.	Alumina Refinery Project at langigarh	20	17	17(Ac. 446.41)
15.	Action Ispat & power(P) Ltd. Jharsuguda	2	2	2 (Ac. 303.45 )
16.	Jindal Steel Power Ltd. Angul	21 (Ac.4581.41)	-	-
17.	M/S Bhoosan Steel and Streeps Ltd. Dhenkanal	17 (Ac. 62.60)	-	-
18.	M/S BRG Iron & Steel Co-(P) Ltd.	3 (Ac. 177.87)	-	-
19.	Establishment of Industries by M/S Rungta Mines (Ltd)	3 (Ac. 540.705)	-	-
20.	Establishment of Industries (Aditya Aluminium)	4 (Ac.1173.340)	6 (Ac. 623.05)	-

### 17. Rehabilitation and Resettlement

Until recently, the issues of resettlement and rehabilitation were addressed with project-specific policies, which were divergent in nature. Attempts were made to address these problems by formulating an independent Policy on Orissa Resettlement and Rehabilitation of Project Affected Persons policy, 1994, for water Resource projects policies for Rehabilitation and Resettlement of displaced/ persons/ families in connection with establishment of major Industrial Projects and mining projects, 1998.

Subsequently, it was noticed that these policies substantially served the purpose of rehabilitation and resettlement,; yet there were a few shortcomings, which were required to be addressed. Government, as promised in the Industrial Policy Resolution, 2001, have, therefore, decided to formulate a uniform Resettlement and Rehabilitation Policy for the project affected families which would be applicable to the entire State of Orissa.

(i) With a view to appropriately address the R&R issues of displaced / affected persons of RSP and Mandira Dam Project a High Level Committee was constituted under the chairmanship of Principal Secretary, Revenue vide Revenue Department Resolution No. 20075/R dt. 3.5.05.

The committee met at Rourkela on 4.7.2005 under the chairmanship of Principal Secretary, Revenue and was attended among others by M.D. RSP/MP

Sundergarh/MLAs of the district and Collector, Sundargarh, S.P. Rourkela. After detailed deliberation the RSP authorities were advised to take early steps for rehabilitation of the left out displaced / affected persons as per the joint verification undertaken earlier by them with the district administration. The proceeding of the meeting has since been released to all relevant quarters and the matter is being pursued at Government level at regular intervals.

Since RSP authorities are not responding properly Hon'ble Chief Minister has brought the matter to the notice of Hon'ble Prime Minister and has requested his intervention to solve this long pending issue.

(ii) Consequent upon his nomination as the Nodal officer for expansion of NH projects in the State, Principal Secretary, Revenue conducted a review meeting on 16.7.2005 to review the progress of acquisition of land for expansion of NH in the State. The meeting was attended by the respective Collectors and the NH authorities. Various decisions were taken in the meeting to remove / sort out the bottlenecks in the way of speedy implementation of the project. The proceeding of the meeting has since been communicated to all concerned vide Revenue Department Letter No. 32417/R dt. 10.8.2005.

(iii) In the wake of frequent agitation launched by the persons displaced / affected due to establishment of the NALCO and MCL in the districts of Angul, Sundargarh and Jharsuguda, Principal Secretary, Revenue took a meeting on 19.7.2005 with the officials of the concerned PSUs/ industries Collectors / SPs of the concerned districts also attended the meeting.

The importance attached by State Government for adequate and proper rehabilitation of displaced / affected persons was made clear to the NALCO and MCL authorities in the meeting. They were also told to implement the decisions of RAC/PDC without any delay as the decisions of RAC/PDC are binding upon them. Necessary instructions to the above effect has been issued to all concerned quarters.

(iv) The 3<sup>rd</sup> State Level Advisory and Co-ordination Committee meeting and consultation workshop on formulation of R & R policy for the State was held on 27.5.2005. The proceeding of the meeting / workshop has since been released.

(v) Although guidelines regarding rehabilitation and resettlement of families/ persons

displaced/affected due to acquisition of land for Kalinga Nagar Integrated Industrial complex at Duburi in the District of Jajpur was issued earlier vide Revenue Department order No. 3963 dt. 20.1. 1997 it was felt necessary to formulate a revised guideline incorporating the modifications issued from time to time keeping in view the ground realities. Accordingly, revised guidelines were issued incorporating all previous modifications and including some new provisions such as House Building Assistance, benefit to encroachers, etc. vide Revenue Department order No. 45425/R dt.18.11.2005.

(vi) In the mean while, it was felt necessary to review all the Resettlement and Rehabilitation policies presently in force for various sectors and projects and to come out with a uniform & comprehensive R & R policy for the State so as to address the R & R issues of project displaced / affected persons in a proper manner. Revenue Department was made the nodal department for resettlement and rehabilitation of project displaced/affected persons in the State and was entrusted with the responsibility of forming a draft policy.

Further, in pursuance of the recommendations of the House Committee on rehabilitation, Revenue Department also issued instructions vide Resolution No. 47825 Dt. 2.12.2005 that decisions taken in Rehabilitation Advisory Committee and Periphery Development Committees shall be final and binding on all concerned so far as they conform to the approved resettlement and rehabilitation policy of the State.

Pursuant to the above decision of Government a set of draft resettlement and rehabilitation policy has been formulated by Revenue Department. Government in the meantime constituted a Group of Ministers under the Chairmanship of Hon'ble Minister, R.D. , Industries and Law to go into details about the provisions of R & R policies presently in force and to submit their recommendations within a month for necessary action vide Revenue Department Resolution No. 739 dated 6.1.2006.

In pursuance to the above decision of Government, the Group of Ministers have met thrice on 12.1.2006, 28.1.2006 and 27.2.2006 under the chairmanship of Hon'ble Minister, R.D., Industries and Law. The aforesaid meetings were attended by other members of the Group of Ministers, Secretaries of departments concerned, RDCs Collectors and several invitees including tribal leaders, eminent leaders, academicians,

people's representative and social activists. It was decided to solicit the views of all political parties, social activists, tribal leaders besides MPs/ MLAs of the affected area on the R & R issues before formulating the recommendations of the sub-committee. The next meeting of the sub-committee is scheduled to be held on 9<sup>th</sup> March, 2006.

**18. Revenue Receipt and Plan Budget for 2005-2006**

**(A) Revenue receipt budget for 2005-2006**

**( Rupees in lakh)**

(a) Tax :	Rs. 36200.00
(b) Non-tax	Rs. 6525.00

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**Rs. 42725.00**

**Revenue Collected till January 2006**

(a) Tax	Rs. 24882.78
(b) Non-Tax	Rs. 1039.45

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**Rs. 25922.23**

**PLAN BUDGET 2005-2006**

**Amount in Lakh**

**State Plan**

1.	Updating of Land Records	7.00
2.	Advance Survey and Map Publication .	38.99
3	Hi-tech Survey Settlement Operation	1.00
4.	Agricultural Census	1.00
5.	Computerisation of DSR Office	100.00
6.	Building Programme	110.0
7.	Maintenance of Cyclone Shelters	0.01
8.	Reconstruction of Post Cyclone Primary Schools	9000.00
9.	Construction of Multipurpose Cyclone Shelters	470.00
10.	National Cyclone Risk Mitigation Work	1.00
	<b>Total :</b>	<b>9729.00</b>

**Central Plan**

		<b>S. S</b>	<b>C. S</b>
<b>1.</b>	Computerisation of Land Records		692.62
<b>2.</b>	Computerisation of Cadastral Survey Maps		235.12
<b>3.</b>	Up linking of Tahasils with Sub-Divisions, Districts and State Headquarter		587.05
<b>4.</b>	Agricultural Census		22.96
	<b>Total</b>		<b>1537.75</b>

**Centrally Sponsored Plan**

		<b>S. S</b>	<b>C. S</b>
<b>1.</b>	Up-dating of Land Records and Strengthening Revenue Administration	7.00	7.00
	<b>Total :</b>	<b>7.00</b>	<b>7.00</b>

**BUDGET ESTIMATE FOR THE YEAR 2006-07**  
**RELATING TO**  
**REVENUE DEPARTMENT.**

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**NON – PLAN**

A total sum of Rs. 547,87.38 lakh has been provided under the Non-Plan Budget Estimate for the year 2006-07 relating to Revenue Department to meet the probable expenditure for payment of Salaries / Wages of the employees of Revenue Administration of the State and also to meet the office expenses of the Collectorate, Tehsils, Sub-Division Establishments, RDC Offices, Registration Offices, Settlement and Consolidation Organisations.

This provision includes a sum of Rs. 10.00 crore for issue of Land Pass Books to the individual land holding families.

The said provision also includes CRF grant of Rs. 310.24 crore and NCCF grant of Rs. 20.00 crore to meet the relief operation during the calamity.

**STATE PLAN**

**1. Advance Survey and Map Publication :**

Survey and Map Publication Unit undertakes the work of preparation and printing of cadastral village maps for the whole State which consists of 57051 succeeding revenue villages comprising of more than 2 lakh map sheets. Government have taken steps to provide cadastral maps of each village to all the Tehsildars for quick disposal of mutation cases. For printing of village maps purchase of papers, ink, films and other chemicals are necessary. Also, it is required to provide funds towards the cost of one film processor and acquiring of spare parts for the maintenance of old printing machines. Hence, a sum of Rs. 45.00 lakh has been provided in the Budget Estimate for 2006-07.

**2. Updating of Land Records and strengthening of Revenue Administration.**

Government have taken a pilot project under Centrally Sponsored Scheme with 50:50 funding pattern for digitisation of cadastral maps of Kendrapara and Bolgarh Tehsils at an estimated cost of Rs. 37.20 lakh. The Central share amounting to Rs. 18.60

lakh has been sanctioned and the funds to the tune of Rs. 12.33 lakh towards the State share have already been sanctioned. Hence a sum of Rs. 7.00 lakh has been provide in the Budget Estimate for 2006-07 towards the balance amount of State share for expenditure under C.S.P. Scheme.

### **3. Computerisation of Registration Offices in the State:**

Government have emphasized on computerization of Registration offices for higher administrative efficiency, transparency and public benefit. The activities in this regard include registration of different kinds of documents, issue of encumbrance certificate, issue of certified copy of documents, searching of sale instances of a particular land, preservation of documents registered and information there-under like check list, index I & II, highest sale statistics etc. through Electronic Devices, Electro Magnetic Tapes, cartridge CDs and computer floppies.

There are 30 District Sub-Registrar Offices, 81 Regular Sub-Registrar Offices and 65 Ex-officio Sub-Registrar offices in the State. Out of these 13 D.S.R Offices and one Sub-Registrar Office have been computerized. A sum of Rs. 100.00 lakh has been provided in the Budget Estimate for 2006-07 for computerization of Registration Offices.

### **4. Grants to OSDMA for maintenance of Multi-purpose Cyclone shelters:**

After the super cyclone, 1999, Multi-purpose cyclone shelters have been constructed in 6 coastal districts of the State. Such buildings are required to be maintained properly. So, it has been proposed to create a corpus fund for maintenance. Out of interest money the maintenance of buildings will be undertaken every year. Funds are yet to be located to finance this scheme. Therefore, Rs.0.01 lakh as token grant has been provided in the Budget Estimate for 2006-07 towards opening a head of account.

### **5. Agricultural Census :**

This scheme has been merged with the Directorate of Economics and Statistics under the control of Planning and Coordination Department with effect from 1.4.2006 as per P & C Department order No. 16699/P Dot. 23.11.05.

Hence, no provision is required to be made in the Budget of Revenue Department from the year 2006-07.

## 6. Building Construction Programme :

It is necessary to repair regularly the existing office buildings, as well as residential buildings, Circuit Houses, I.Bs and Rest sheds etc. relating to Revenue Department.

Keeping in view the plan ceiling allocated by Planning and Coordination Department a sum of Rs. 154.99 lakh has been provided in the Budget Estimate for 2006-07 for the construction / repair and renovation work of Revenue buildings as per the following distribution.

		<b>(Rs. in lakh)</b>		
<b><u>Demand No.</u></b>	<b>Provision Under 4059 <u>(Non-Res)</u></b>	<b>Provision under 4216 <u>(Residential)</u></b>	<b><u>Total</u></b>	
i) Demand No. 7 (Works Deptt.)	65.00	20.00	85.00	
ii) Demand No. 13(H & U.D. Deptt)	3.00	2.00	5.00	
(iii) Demand No. 28 (R.D.Deptt.)	64.99	-	64.99	
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<b>Total :</b>	<b>132.99</b>	<b>22.00</b>	<b>154.99</b>	

## 7. Externally Aided Projects :

### (a) Orissa Post Cyclone Reconstruction of Primary School Buildings. ( DFID funding):

The D.F.I.D. have agreed to provide hundred percent grant of Rs.20499.00 lakh for reconstruction of 3254 schools damaged in 14 districts during the super cyclone. It has been programmed by OSDMA to take up 3111 schools by the end of November, 2005 and the remaining 143 schools during the year 2006-07. Out of this, 1676 schools have already been handed over after completion and 1435 schools are now under construction. The project is being executed by OPEPA under over all supervision of OSDMA. So far D.F.I.D. have released Rs.15336.00 lakh and State Government have released the equivalent amount including Rs. 1400.00 lakh towards corpus fund for emergency requirement. Hence, a sum of Rs. 12000.00 lakh has been provided in the Budget Estimate for 2006-07 to take up the construction work of the project as per the ceiling communicated by P & C Department.

**(b) National Cyclone Risk Mitigation Programme (NCRMP) under World Bank funding.**

The Government of India & World Bank sponsored NCRMP will be implemented in Orissa during the period 2005-2010 along with other 12 cyclone prone states and Union Territories with an overall outlay of Rs. 1642.50 crore. The programme is funded by World Bank. Funds to the tune of Rs. 176.00 crore will be placed as grant by the Government of India. The programme is likely to involve Rs. 234.70 crore. The State Government's contribution will be one fourth of the total outlay. A Project Steering Committee has been constituted under the Chairmanship of the Chief Secretary, Orissa to monitor implementation of the programme in the State. The project will be implemented in the six coastal districts and a part of the Khurda district adjoining the Chilika lake. Construction of embankment, shelterbelt plantation, regeneration of mangroves, construction of missing rural road links, construction of multipurpose cyclone shelters and storage godowns, strengthening warning communication and awareness activities are major components of the programme.

A sum of Rs. 1425.00 lakh has been provided in the Budget Estimate for 2006-07 for this purpose as per the ceiling communicated by P & C Department.

**(c) Upgradation of Revenue Administration and High-Tech Survey Settlement Operation (DFID funding)**

1. A comprehensive proposal for modernizing and reforming the land administration system was submitted to Government of India for accessing DFID grant.
2. The proposal is aimed at strengthening the land administration through the introduction of comprehensive reforms of land tenure including titling, cadastral Survey and Settlement operations using hi-tech technology, land registration transactions through modern technology and streamlining the Revenue Laws.
3. The total project cost is estimated at Rs. 515,19.45 lakhs.
4. The project shall be implemented over a period of six years in three phases, each phase consisting of a period of two years.
5. In the 1st phase, it is proposed to cover the unsurveyed areas and in eight KBK Districts i.e. Kalahandi, Nuapada, Bolangir, Subarnapur, Koraput, Nawrangpur, Malkangiri and Rayagada.

6. In the 2nd pahse, it will be implemented in nine industrialized districts i.e., Jajpur, Jharsuguda, Dhenkanal, Keonjhar, Sundargarh, Angul, Cuttack, Jagatsinghpur and Kendrapara.

7. In the 3rd phase, it will be implemented in rest 13 districts i.e. Sambalpur, Bargarh, Boudh, Deogarh, Ganjam, Gajapati, Kandhamal, Balas ore, Bhadrak, Mayurbhanj, Khurda, Puri and Nayagarh districts.

8. The following key activities have been envisaged in the scheme.

- i) High tech survey and digitization of maps for development of Land Information System Management (LIS).
- ii) Infrastructure development .
- iii) Training and capacity development of revenue personnel for making recommendation in policy, institutional and legal frame work for land administration.
- iv) Issue of computerized Land Pass Book .
- v) Upgradation of key activities for providing user friendly services to the public.

**9. The details of the amount projected in the scheme is enumerated below.**

(a) Survey and Digitisation	-	Rs. 46722.88 lakh
(b) Institutional Development	-	Rs. 1645.30 lakh
(c) Capacity building	-	Rs. 1546.85 lakh
(d) Communication	-	Rs. 380.90 lakh
(e) Project management	-	Rs. 1223.72 lakh

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**Total : Rs. 51519.65 lakh**

10. The proposal of the Department has been considered and approved by Government of India on Ministry of Rural Development, Planning Commission, and Ministry of Finance. The Ministry of Finance vide their letter No. 11/9/2004 – EEC-II Dot. 6.12.2005 have recommended to DFID to grant Rs. 244.23 crores for release in the 1st phase.

Hence, a sum of Rs.200.00 lakh has been provided in the budget estimate for 2006-07 under this scheme as per the ceiling communicated by Planning and Coordination Department.

**(d) Orissa Multipurpose Cyclone Shelter Construction Programme (KFW Germany Funding)**

The KFW Germany have agreed to 100% finance for construction of 37 cyclone shelters by Indian Red Cross (Orissa State Branch) at an estimated cost of Rs. 2527.00 lakh. The project period for the programme is 2003-08. Till date (28.12.2005), the KFW have released EURO 1,526,365.90 equivalent to INR 8,35,79,000/-. The progressive expenditure as on 30.11.2005 is Rs.670.43 lakh. As against the receipt of Rs. 835.79 lakh, the U.Cs. submitted for Rs. 611.89 lakh. A major portion of the project is likely to be completed by December 2006 as reported by the executing agency. Out of total 37 cyclone shelters, nine have already been completed and the construction work of 21 is in progress. This will be completed shortly. For the rest 7 nos. of cyclone shelters, site selection has been completed and soil testing been started.

A sum of Rs. 650.00 lakh has been provided in the Budget Estimate for 2006-07 as per the ceiling communicated by Planning and Coordination Department.

**CENTRALLY SPONSORED PLAN**

**1. Updating of Land Records and Strengthening of Revenue Administration**

Government have taken a pilot project under Centrally Sponsored Scheme with 50:50 funding pattern between Centre and State for Digitization of Cadastral Survey maps of Kendrapara and Bolgarh Tehsils at an estimated cost of Rs. 37.20 lakh. A sum of 7.00 lakh has been provided in State Plan under this scheme as the State Share of Centrally Sponsored Plan Scheme. Hence, a sum of Rs. 7.00 lakh has been provided in the Budget Estimate for 2006-07 towards the Central share.

**CENTRAL PLAN**

**1. Computerisation of Land Records.**

The computerization of Land Records was started with the sole objective of issuing of timely and accurate copies of Record of Rights to the Land owners by the Revenue Administration. The above operation was started in the year 1988 under 100% Central assistance. For this Government of India have sanctioned Rs. 2294.14 lakh for computerization of Record of Right data of the State against estimated cost of Rs. 2986.76 lakh leaving a balance of Rs. 692.62 lakh. So far U.C. for Rs. 2284.74 lakh has

been sent to Government of India. No fund has so far been released by Government of India during 2004-05 and 2005-06. With the balance amount of Rs. 692.92 lakh, the computerization work at Tehsil level shall be completed in full-fledged manner. Out of the 171 Tehsils of Orissa State, data entry work has been completed in 154 Tehsils in all respect and those Tehsils have been made functional. The data entry work in respect of the remaining 17 Tehsils is now in advanced stage.

Hence in anticipation of release of funds by Government of India, a sum of Rs. 692.62 lakh has been provided in the Budget Estimate for 2006-07.

## **2. Digitisation of Cadastral Survey Maps :**

Government of India in the meeting of Revenue Secretaries of all the States and Union Territories have decided in principle to treat map as a part of the land records and accordingly agreed to provide the funds for digitization of spatial data as in cadastral maps in the same manner as computerisation of alpha numeric data in RORs. Government of India have released Rs. 123.27 lakh under Central Plan for digitizing maps of 4 Tehsils viz: Koraput, Rayagada, Salipur and Narsinghpur as pilot project. Out of this, funds to the tune of Rs.116.69 lakh have been utilized and utilization certificate sent to Government of India. As many as 3729 nos. of map sheets are to be digitized both for preservation purposes and as well as for effecting correction of Land Records in mutation cases. A sum of Rs. 235.12 lakh was provided in the Budget Estimate for 2005-06. No fund has yet been release by Government of India in this regard. In anticipation of release of funds by Government of India, a sum of Rs. 235.12 lakh has been provided in the Budget Estimate for 2006-07.

## **3. Uplinking of Tehsils with Sub-Divisions, Districts and State Headquarters.**

The objective of this project is to setting up a multi-tier data storage mechanism for providing data security and guarding against data loss, suitable monitoring and supervision mechanism with respect to Land Record Centres, Registration Project, Revenue collection, Land Acquisition, encroachment access to the land record data base by web hosting at State level, inter connecting and integration of all the multi-tier set ups through inter-net creating a State level data repository containing Revenue Laws, Acts, Rules, Manuals and Circulars through internet. The funding of the scheme is 100% Central assistance. Against the total estimated cost of Rs. 1094.05 lakh for the

project, Government of India have so far released a total amount of Rs. 507.00 lakh in three different Phases. Out of this Rs.82.10 lakh has already been spent and Utilisation Certificate submitted.

Hence, a sum of Rs.587.05 lakh has been provided in the Budget Estimate for 2006-07 under Central Plan for completion of the project in anticipation of release of the balance amount by the Government of India.

**4. Agricultural Census :**

No provision is required under this scheme, as it has been merged with the Directorate of Economics and Statistics under the control of Planning and Coordination Department as per Planning and Coordination Department letter No. 16699/P dtd. 23.11.2005.

**OBSERVATIONS & RECOMMENDATIONS OF THE COMMITTEE**

1. The Committee note that nearly 90% of the population of the State live in disaster prone areas and about 66% are Below Poverty Line (BPL). Hence, a more comprehensive programme is needed in order to meet the challenges posed by natural disaster as there is hardly any time left to complete the process of restoration owing to the frequency and gravity of occurrence of the disasters. Presently, the Departmental initiatives are being met from the CRF, NCCF, Prime Minister's National Relief Fund, Chief Minister's Relief Fund, MPLAD's Fund, Aids from external agencies like DFID, World Bank and the likes etc.

In this regard, the Committee feel that the funds received from all the above sources should be consolidated under one of the wings of the Department for their effective and maximum utilization. The Committee also suggest the Government for a contingent action plan to meet the menace of earthquake since a sizable portion of the territory of our State is situated in the moderate earthquake zone. Further, the Committee, in realising the gravity and intensity of the disaster due to heat-wave in our State during the last couple of years, strongly recommend the Government to take all possible steps to include the heat-wave in the category of natural disaster in order to provide assistance to the Sun-stroke victims from CRF. In the first place, the State Government should amend the relevant provisions of the Orissa Relief Code and enhance the previous assistance of Rs.10,000/- (Rupees ten thousand) only to the next of kin of the Sun-stroke victims. The Committee also urge upon the Government to play a more pro-active role in making their disaster preparedness measures, viz. the propaganda mechanisms and the capacity building activities to be more widespread.

2. With regard to implementation of Land Pass Book, the Committee feel that another one year time should be adequate enough to provide all the land holders of the State with this Pass Book. This can be achieved by ensuring more vigilant actions by the Government at the Tehsil levels. Moreover, the Government have clarified that computerization of land records in respect of 153 Tehsils out of a

total of 171 Tahsils have already been completed and made operationalised by 31.12.2005. So, the rest works for 18 Tahsils should be completed within a year.

Further, it has come to the notice of many Members of the Committee that the Application Forms for the Land Pass Book are being duplicated and sold in many Tehsils campuses and unauthorized and illegal money is being collected on that account in the process. This is being done by the *dalals/brokers* with the connivance of the Government officials. This matter should be taken up by the Department with more coercive and stringent actions. The Committee strongly recommend the Government accordingly for the purpose.

3. With regard to survey and settlement operations by the Government, it is prudently suggested by the Committee to undertake this work with all priority in Tribal and Hilly areas of the State by way of minimising their operations in the urban and other main land areas of the State. More specifically, the areas where displacement is imminent for prospective industrilisation, should take precedence over any other areas of the State so far as Hi-tech Survey is concerned.
4. The Committee observe that although more than 10 years have elapsed since several new districts have been formed by the Government, yet, some of the Collectorates and Tehsils are still running in dilapidated buildings.

In this connection, the Committee feel that the plan ceiling of Rs.154.99 lakhs in the coming Budget is a meager amount considering the bulkness of the work. But, the constraints of the Government is well realised by the Committee under the present economic situation of the State. Therefore, the Committee suggest the Government to undertake this work in “one after the other” manner. More specifically, newly formed districts like Jharsuguda and Jajpur should be given priority since these areas are rich in mines and minerals and more prone to industrialization. Additional funding for the purpose may be obtained by suitably adjusting the Sub-Heads and Minor Heads on this account.

5. With regard to pilferage of revenue in land registration cases, the Department have indicated to introduce the “bench-mark valuation” system for each plot in the coming three years. In view of this, the Committee feel that the process of digitization of revenue records must be expedited and hence the Committee

recommend the Government to expedite the digitization process works with top priority and urge the Government to apprise the Committee of the progress of this work.

6. The Committee expressed their dismay over the undue pending of matters in the Board of Revenue and RDC levels and desired that the Government should review the matter and apprise the Committee of the resultant of the outcome.

Annexures I & II to this Report show that a total of 93,891 revisional cases are pending in different Commissioners' Courts of the Revenue Department as on October, 2005. Out of this, 11,791 cases have been filed within the last one year, 14,272 cases are of 3-5 years old and 11,768 cases are of more than 10 years old. The reasons for such delays have mainly been ascribed to want of enquiry report. Other reasons being due to want of LCR from lower Court, non-service of process and non-supply of office stationeries. On the other hand, the Judiciary, in many cases, are declining to admit writs for early disposal of these matters much to the frustration and harassment of the affected parties.

In this regard, the Committee feel that the cited reasons for the delays are not valid and that shows the callous attitudes of senior Revenue Officers. So, the Committee recommend the government to bring about a more congenial work culture in these places so that the faith of the common man in the administration is restored. These officials should behave themselves as public servants-not as the masters of the public.

7. As per Section-22 of OLR Act, any transfer of land belonging to ST's/ SC's to people not belonging to ST's/SC's without the prior permission of the Competent Authority as declared void. But, it has come to the notice of the Committee that the Rules are not obeyed during execution of deeds in which one of the parties belongs to ST's/ SC's Community. Such actions in future would give rise to an embarrassing situation which is being witnessed in the recent times at Kalinga Nagar of Jajpur district.

Therefore, the Committee recommend the Government to undertake an inquiry to see where the Competent Authorities have not taken steps as per law and apprise the Committee of the developments in the matter.

8. The Committee took note of the clarification of the Departmental Secretary with regard to diversion of aid received from the DFID for construction of Primary Schools towards construction of High Schools. The Committee appreciate this and unanimously recommend the Government to take steps to change the nomenclature to “schools” instead of Primary, Secondary or High Schools so that it would be possible to change the Minor and Sub-heads accordingly to meet the requirements as would be necessitated .
9. The Revenue Department of any Executive Administration of any geographical and political area is as important as any service sector. As such, the Revenue Department has been a premier Department of the erstwhile British India. Thus, in realising its importance, in the present day administration, the Committee recommend the Government to treat this Department at par with Home (police) Department, Health Department and Education Department and there should not be absolute restriction in the austerity measures policies of the Government for fresh recruitment in the Revenue Department.

**X x x x x X**

**Annexure-I****Agenda No.2****Nature and year-wise breakup of pending Revisional Cases as on October, 2005**

Sl. No	Name of the Court	No. of cases pending					Total
		Within one Year	Between 1-3 Year	Between 3-5 Year	Between 5-10 Year	More than 10 year	
1	2	3	4	5	6	7	8
1.	Commissioner, Land Records & Settlement, Cuttack	1258	9748	6637	9374	316	27333
2.	Land Reforms Commissioner, Cuttack	698	3366	2	-	-	4066
3.	Commissioner, Consolidation, Cuttack	1015	3062	1950	415	10234	16676
4.	Commissioner, Consolidation, Bhubaneswar	362	704	439	942	408	2855
5.	Commissioner, Consolidation & Settlement, Bhubaneswar	674	716	359	586	810	3145
6.	Joint Commissioner, Consolidation & Settlement, Cuttack	2321	5431	-	-	-	7752
7.	Joint Commissioner, Consolidation & Settlement, Balasore	658	1205	158	-	-	2021
8.	Joint Commissioner, Consolidation & Settlement, Sambalpur	929	3136	1690	1693	-	7448
9.	Joint Commissioner, Consolidation & Settlement, Berhampur	611	466	-	-	-	1077
10.	Director, Consolidation, Cuttack	3265	9791	7200	1262	-	21518
	Total	11791	37625	18435	14272	11768	93891

**Annexure-II****Agenda No.3****Reasons for pendency of Revisional Cases.**

Sl. No	Name of the Court	Reasons for pendency				Total
		Due to want of LCR From lower Court	Due to non service of process	Due to want of Enquiry report	Due to other Reasons	
1	2	3	4	5	6	7
1.	Commissioner, Land Records & Settlement, Cuttack	29	206	1410	-	1645
2.	Land Reforms Commissioner, Cuttack	Information not received				
3.	Commissioner, Consolidation, Cuttack	313	1670	2156	10000 (Due to non supply of Office stationeries)	14139
4.	Commissioner, Consolidation, Bhubaneswar	1136	-	649	788	2573
5.	Commissioner, Consolidation & Settlement, Bhubaneswar	54	135	35	2910	3144
6.	Joint commissioner, Consolidation & Settlement, Cuttack	32	359	780	-	1171
7.	Joint Commissioner, Consolidation & Settlement, Balasore	-	-	-	-	-
8.	Joint Commissioner, Consolidation & Settlement, Sambalpur	251	2482	817	3898	7448
9.	Joint Commissioner, Consolidation & Settlement, Berhampur	Information not received				
10	Director, Consolidation, Cuttack	200	5000	300	-	1000

**MINUTES OF MEETING OF THE STANDING COMMITTEE-X  
HELD ON 25.2.2006 AT 9.30A.M.**

\* \* \* \* \*

**PRESENT:-**

Shri Bishnu Charan Das, M.L.A.

**CHAIRMAN**

Shri Arun Dey, M.L.A.

Smt. Usha Devi, M.L.A.

Shri Anand Acharya, M.L.A.

Shri Bibhuti Bhusan Harichandan, M.L.A.

Smt. Sanchita Mohanty, M.L.A.

**MEMBERS**

At the out-set Hon'ble Chairman welcomed the Hon'ble Members and the Officials present in the meeting. The Committee took a review on the general activities of Revenue Department as follows:

**LAND PASSBOOK**

It was submitted that the Land Pass Book Scheme has been introduced in the State from the 26<sup>th</sup> January, 2006 and till date about one lakh pass Books have been distributed in 33 Tahasils including 3 important areas viz. Bhubaneswar, Rourkela and Berhampur Tahsils. The scheme will be introduced in all the remaining Tahasils of the State from 1<sup>st</sup> April, 2006. It was made clear that at present the scheme is introduced in Andhra Pradesh, Jharkhand and Himanchal Pradesh on a voluntary basis. All the land holders in the State can be provided with the Pass Book within a period of 2 years subject to the conditions that required funds provided in the Budget, filling up of field level post, particularly the R.I. etc. and people come forward to apply for the same.

The Secretary of the Department explained that there is increasing trend in revenue collection but there is drastic cut in the Non-Plan Budget for which the Department handicapped to achieve its target under different schemes. The Committee was of the opinion that like Health and Family Welfare Department, Education Department, Home Department, the Revenue Department a Revenue Earning Department should be allowed to recruit its staff at the field level for better revenue administration in the State.

Regarding CRF, the Committee was informed that the norm is fixed by the Central Government and decision taken for funding for different projects at a meeting of Departmental Secretaries. However, the department submitted the list of projects for which funds provided under the CRF.

About Survey and Settlement, the Secretary stated that in the coming Budget a token provision of Rs.2 crores provided for Hitech survey and further requirement will be provided in the supplementary through which Survey and Settlement operation can be undertaken in the State giving priority to Tribal and Hilly areas.

The Hon'ble Chairman viewed that the department should give priority for construction of Collectorate Buildings and Circuit Houses in the remaining districts including Jharsuguda where the same have not been constructed.

As regards, pilphorage of revenue in land registration cases, the department informed that steps are being taken to fix bench-mark valuation of each plot in coming 3 years to overcome the above difficulties which will help to a great extent in increasing the State Revenue.

The Committee express its concern that some cases are pending for more than decades at Board of Revenue and RDC level which should be reviewed and some decision taken to give minimum justice to the mitigants.

The Revenue Department was asked to give a brief note about the difficulties faced by the same in different areas of operation and suggestions if any, to overcome shortcomings along with a statement of Budget Provision for the last 3 years with a comparison study with the provision made for the year 2006-2007.

Finally, the Committee decided to meet on the 1<sup>st</sup>, March 2006, to scrutinize the Budget Estimate for the year 2006-2007 and to finalise its Report.

*Sd/-*  
**(B.C. DAS)**  
**CHAIRMAN**

**MINUTES OF MEETING OF THE STANDING COMMITTEE-X  
HELD ON 1.3.2006 AT 11 A.M.**

\* \* \* \* \*

**PRESENT:-**

Shri Bishnu Charan Das, M.L.A.

**CHAIRMAN**

Shri Kishore Kumar Mohanty, M.L.A.  
Government Chief Whip

Shri Arun Dey, M.L.A.

Smt. Usha Devi, M.L.A.

Shri Kartik Mohapatra, M.L.A.

Shri Rabindra Kumar Mallick, M.L.A.

**MEMBERS**

The Committee observed that under section 22 of OLR Act persons not obtaining permission execute sale deed of land is void. The competent authorities either in the past or in the present neglected to observe the rule in executing the deeds are construed to have done so with malafide intention thereby deserve severe action which in future will arrest the tantalizing incident that in recent past took place at Kalinga Nagar of Jajpur district. The Principal Secretary, Revenue Department assured to ask the RDCs to review the matter and see where competent authorities have not taken steps as per law and initiate appropriate action against those defaulting officers.

Sofar, allocation of DFID fund for construction of primary schools, the Committee desired that the same amount should be equitably distributed for construction of High School Buildings because of the reason that lot of funds have been allocated to primary schools under Sarbashikshya Abhijan. The Principal Secretary, Revenue Department apprised the Committee that the bureaucratic functionaries of DFID at England would not appreciate the request to divert the money otherwise than the purpose. They may simply negate the sanction on the ground that the provincial Indian Government are sufficient in finance to meet the contingency for which they have request for. Therefore, instead of using different nomenclature of schools viz. Primary, Secondary or High Schools; only the institution i.e. the word "school" may be

used whereby different category of schools can be covered. As such he assured to take steps in this regard and if possible try to change the minor and sub-heads accordingly to meet the requirement of the High Schools.

For construction of Collectorate buildings/Circuit Houses, the Principal Secretary, Revenue Department apprised the Committee that over and above the provision of Rs. 7,58 Crore already estimated, the required funding has not been made for Jharsuguda, Nuapada, Malkangiri, Deogarh, Jajpur, Sonapur, Gajapati, Bhadrak, Rayagada and Baragarh distric. Therefore, a total of Rs.11 Crores should be provided for construction of Collectorate Buildings/ Circuit Houses. The Committee desired to recommend Government to suitably adjust the sub-heads and minor heads on this account and provide Rs.11 Crores to go ahead with the ongoing projects alongwith other required ones. The Principal Secretary, Revenue Department has been requested to take steps to prepare the draft accordingly and submit to the Committee.

For the construction of additional Court Rooms and Record Rooms in all the Tahasils/Blocks of the State, DFID have allowed Rs.245 Crores in the first stage out of a total requirement of Rs.515 Crores.

The Principal Secretary, Revenue Department apprised that the vacant posts in all the Tahasils should be filled up to cope with the mutation work, issue of Land Pass Book etc. The Committee opined that Revenue Department directly deals with essential public service in the field and, therefore, liked to recommend the Government to treat Revenue Department at par with Home (Police) Department, Health Department and Education Department and there should not be absolute restriction in new employment and filling of retirement vacancies.

With reciprocation of thanks the meeting of the Committee adjourns.

*Sd/-*  
**(B.C. DAS)**  
**C H A I R M A N**